

# **State of Alaska FY2010 Governor's Operating Budget**

## **Department of Public Safety Alaska Bureau of Alcohol and Drug Enforcement Component Budget Summary**

## Component: Alaska Bureau of Alcohol and Drug Enforcement

### Contribution to Department's Mission

Preserve public peace; protect life, property, and resources.

### Core Services

- Enforce statutes related to controlled substances and illegal alcohol throughout the state. Operationally, Alaska Bureau of Alcohol & Drug Enforcement (ABADE) also includes the Narcotics Task Force (NTF) budget component.
- Manage and investigate allegations of illegal drug and alcohol activity. These activities include, but are not limited to, the detection and investigation of clandestine methamphetamine laboratories, distribution and sale of all illegal drugs, the transportation, and importation and sale of alcohol in local option communities throughout the State of Alaska.
- Coordinate illegal drug and alcohol investigations to facilitate aggressive prosecution by various federal, state, and local criminal justice agencies.
- Solve sophisticated criminal cases involving controlled substances and illegal alcohol on a statewide basis through detection, interdiction, apprehension, and assistance in the prosecution of individuals suspected of violating controlled substance laws and state alcohol laws.

### FY2010 Resources Allocated to Achieve Results

**FY2010 Component Budget: \$2,653,700**

**Personnel:**

Full time	18
Part time	0
<b>Total</b>	<b>18</b>

### Key Component Challenges

ABADE has undergone restructuring to enhance the expertise and skill level of investigators assigned to the unit. A Major Offenders Unit (MOU) has been established to address major alcohol and drug dealers on a statewide basis.

ABADE has taken the lead role in virtually all regions of the state in coordinating the investigative efforts involving illegal alcohol and drugs. This requires a great deal of staff management time to coordinate these efforts.

Eighteen of ABADA's 40 positions are funded through this component. The remainder are budgeted in the Narcotics Task Force component.

All of ABADA is dedicated to the investigation and interdiction of illegal drug and alcohol violations within the state. ABADA works closely with a multitude of other agencies throughout the state to accomplish their mission.

Programs are being implemented to address the issue of illegal alcohol in local option communities to include Community Oriented Policing, enhanced and aggressive interdiction efforts, and dedicated investigative efforts.

Federal funding from the Justice Assistance Grants (JAG) program has significantly declined over the past three years. This challenge is discussed in detail in the Narcotics Task Force component narrative.

### Significant Changes in Results to be Delivered in FY2010

During FY2008, there was a significant reduction in the number of participating municipal police agencies in the ABADE supervised Southeast Alaska Narcotics Enforcement Team (SEANET). The reduction of investigators significantly affected the investigative ability and the safety of the remaining SEANET investigators. In FY2009, ABADE plans to adapt to these investigative challenges by using different and safer investigative techniques.

At the beginning of FY2009, one member of ABADE's MOU was transferred to the DEA Anchorage Enforcement Group. This change, although reducing the number of investigators in ABADE's MOU, has allowed ABADE to benefit from increased direct communication surrounding Anchorage based narcotics investigations as well as other significant investigations around the state.

Historically, the Bethel Police Department has been active participants in the Western Alaska Alcohol and Narcotics Team (WAANT) unit stationed Bethel. In FY2008, Bethel Police Department faced manning shortages forcing them to pull their investigator out of this unit. In FY2009, it is our goal to work with Bethel Police Department to reestablish their participation in the WAANT unit.

During FY2009, the department received a \$1.4 million COPS federal grant for methamphetamine initiative. This three year grant will allow the department to enhance the intelligence sharing regarding methamphetamine trends, enhance overall awareness of the meth problem by providing education materials to first responders, enhance the overall effectiveness of the state's clandestine laboratory eradication efforts by increasing the number of lab certified investigators, provide continuing education of law enforcement investigators, and enhance overall effectiveness of meth investigations through overtime.

## **Major Component Accomplishments in 2008**

The unit continued its aggressive pursuit of all leads concerning clandestine methamphetamine laboratories in order to keep this problem from spreading beyond the areas that are already feeling its effects. ABADE continues to see a reduction in the number of clandestine labs due to aggressive enforcement coupled with the passing of effective laws limiting the purchase of precursors.

ABADE has increased its investigating efforts into the illegal importation of alcohol into local option communities by placing Western Alaska Alcohol and Narcotics Teams in five hub communities (Anchorage, Bethel, Dillingham, Kotzebue, and Nome). Their efforts are in addition to the investigative activities that all the ABADE members put forth to curb the illegal alcohol sales and possession in the local option communities.

ABADE has two investigators assigned to the DEA sponsored Alaska Interdiction Task Force (AITF). This team has been successful in their efforts to interdict drugs coming into Alaska by different methods, including through the Ted Stevens Anchorage International Airport and several statewide parcel delivery services. In addition, ABADE has one investigator assigned to the DEA Anchorage Enforcement Group. This unit focuses on major drug trafficking organizations (DTOs) throughout Alaska.

ABADE has actively coordinated with the DEA to continue the bureau's emphasis on aggressively prosecuting those involved in clandestine laboratories. The unit also works closely with Department of Health and Social Services when children are put at risk at these illegal sites, and with the Department of Environmental Conservation on environmental contamination concerns.

ABADE continues to have an investigator assigned with the Bureau of Alcohol, Tobacco, and Firearms (ATF) to assist with the "Project Safe Neighborhoods" (PSN) federal initiative. This position is responsible for reviewing cases involving federal firearm violations to increase the number of quality cases submitted to the U.S. Attorney's Office for prosecution. In FY2008, over 30 cases were referred. This position continued to provide training and tools for field personnel to use in determining if firearms related cases qualify for federal prosecution under PSN, and training in the evidential requirements necessary for federal prosecution. A number of these successful prosecutions have originated in rural Alaska and have resulted in the jailing of individuals like the one who had been described as being a long time "village terrorist". The use of strong federal gun laws has removed several violators who had intimidated communities for years. Villages that were bereft of hope have entered a new era. Through the efforts of this investigator, this program has proven to be so successful that the investigator was nominated for a national award.

ABADE continued to coordinate with nearly every law enforcement agency within the state to pursue enforcement of illegal drug and alcohol offenders with the following results:

	FY2004	FY2005	FY2006	FY2007	FY2008
<b>Cases</b>	<b>3,527</b>	<b>3,280</b>	<b>3,617</b>	<b>3,869</b>	<b>4,583</b>
<b>Charges / Arrests</b>					
Possession	613	546	653	756	945
Transporting	299	353	247	194	183
Distributing / Sales	301	386	338	383	514
Cultivating Marijuana	92	102	195	151	130
Clandestine Meth Labs	49	51	37	16	8
Buying / Other	19	33	10	186	246
Alcohol Importation			58	203	291
<b>Total Charges / Arrests</b>	<b>1,333</b>	<b>1,537</b>	<b>1,830</b>	<b>1,939</b>	<b>2,339</b>
	FY2004	FY2005	FY2006	FY2007	FY2008
<b>Seizures</b>					
Cocaine / Crack (lbs)	16.01	75.74	35.67	95.	60.42
Marijuana Plants	3,840	4,198	6,865	7,425	6,050
Processed Marijuana (lbs)	107.36	86.95	534.04	153	186.36
Methamphetamine (lbs)	7.33	6.30	5.41	16	8.66
Heroin (lbs)	.17	.25	1.36	.123	8.78
Alcoholic Beverages (gal)	643.63	1,003.84	818.25	722	957.79

## Statutory and Regulatory Authority

DPS - Powers and duties of department (AS 44.41.020)  
 State Troopers (AS 18.65.010 - AS 18.65.110)  
 Police Protection (AS 18.65.010 - AS 18.65.790)  
 Law enforcement duties (AS 18.65.010 - AS 18.65.086)  
 Controlled Substances (AS 11.71.010 - AS 11.71.900)  
 Judicial Services (AS 22.20.100 - AS 22.20.140)  
 Prisoner Transportation (AS 33.30.071 and AS 33.30.081)  
 Search & Rescue (AS 18.60.120 - AS 18.60.175)  
 Village Public Safety Officer Definition (AS 01.10.060(c)(7)(C))  
 VPSO Program (AS 18.65.670)  
 VPSO Regulations (13 AAC 96.010-900)  
 Concealed Handgun Permits (AS 18.65.700)  
 Security Guard Licensing (AS 18.65.400 - AS 18.65.410)  
 Sex Offender Registration (AS 12.63.010 - AS 12.63.100)  
 Central Registry of Sex Offenders (AS 18.65.087)  
 Department to assist other agencies (AS 18.65.090)  
 Document and disseminate information regarding homicides (AS 44.41.040)  
 Document and investigate missing persons (AS 18.65.610)  
 Investigate fires resulting from crimes (AS 18.70.030)  
 Investigate sexual assault and child exploitation (AS 18.65.086)  
 DUI Forfeiture Requirements (AS 28.35.036-.037)  
 DPS DNA collection and registration requirements (AS 44.41.035)  
 Duty of Law Enforcement to Provide VCCB information (AS 18.67.175)  
 Rights of Crime Victims to be notified orally and in writing by Law Enforcement (AS 12.61.010)  
 Aeronautics (AS 02)  
 Criminal (AS 11)

Environment (AS 46)  
Fish & Game (AS 16)  
Fish & Game (5 AAC)  
Guide/Outfitting (12 AAC)  
Guide/Outfitting (AS 08)  
Health & Safety (AS 18)  
Limited Entry (20 AAC)  
State Government (AS 44)  
Training (13 AAC 85)  
Training (AS 44.41.020(a))

Contact Information
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**Alaska Bureau of Alcohol and Drug Enforcement  
Component Financial Summary**

*All dollars shown in thousands*

	<b>FY2008 Actuals</b>	<b>FY2009 Management Plan</b>	<b>FY2010 Governor</b>
<b>Non-Formula Program:</b>			
<b>Component Expenditures:</b>			
71000 Personal Services	1,897.5	2,054.3	2,104.6
72000 Travel	114.2	85.6	85.6
73000 Services	554.5	441.8	408.4
74000 Commodities	65.1	55.1	55.1
75000 Capital Outlay	0.1	0.0	0.0
77000 Grants, Benefits	0.0	0.0	0.0
78000 Miscellaneous	0.0	0.0	0.0
<b>Expenditure Totals</b>	<b>2,631.4</b>	<b>2,636.8</b>	<b>2,653.7</b>
<b>Funding Sources:</b>			
1004 General Fund Receipts	2,631.4	2,636.8	2,653.7
<b>Funding Totals</b>	<b>2,631.4</b>	<b>2,636.8</b>	<b>2,653.7</b>

**Summary of Component Budget Changes  
From FY2009 Management Plan to FY2010 Governor**

*All dollars shown in thousands*

	<u>General Funds</u>	<u>Federal Funds</u>	<u>Other Funds</u>	<u>Total Funds</u>
<b>FY2009 Management Plan</b>	<b>2,636.8</b>	<b>0.0</b>	<b>0.0</b>	<b>2,636.8</b>
<b>Adjustments which will continue current level of service:</b>				
-Corrected FY09 Wage Increase for Public Safety Employees Association Employees	1.3	0.0	0.0	1.3
-Delete One-time FY2009 Fuel/Utility Cost Increase Funding Distribution from the Office of the Governor	-33.4	0.0	0.0	-33.4
-FY2010 Wage and Health Insurance Increases for Bargaining Units with Existing Agreements	49.0	0.0	0.0	49.0
<b>FY2010 Governor</b>	<b>2,653.7</b>	<b>0.0</b>	<b>0.0</b>	<b>2,653.7</b>

**Alaska Bureau of Alcohol and Drug Enforcement  
Personal Services Information**

Authorized Positions			Personal Services Costs	
	<u>FY2009</u> <u>Management</u> <u>Plan</u>	<u>FY2010</u> <u>Governor</u>		
Full-time	18	18	Annual Salaries	1,190,096
Part-time	0	0	COLA	55,882
Nonpermanent	0	0	Premium Pay	185,543
			Annual Benefits	699,387
			<i>Less 3.94% Vacancy Factor</i>	(83,908)
			Lump Sum Premium Pay	57,600
<b>Totals</b>	<b>18</b>	<b>18</b>	<b>Total Personal Services</b>	<b>2,104,600</b>

**Position Classification Summary**

Job Class Title	Anchorage	Fairbanks	Juneau	Others	Total
Accounting Clerk	1	0	0	0	1
Captain, AK State Troopers	1	0	0	0	1
Criminal Justice Technician I	1	1	0	0	2
Criminal Justice Technician II	1	0	0	0	1
Lieutenant, AK State Troopers	1	0	0	0	1
Research Analyst II	1	0	0	0	1
Sergeant PS	2	0	0	0	2
State Trooper	4	1	0	4	9
<b>Totals</b>	<b>12</b>	<b>2</b>	<b>0</b>	<b>4</b>	<b>18</b>